

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 USIE-00 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 SPC-03 TRSE-00

MBFR-04 SAJ-01 INRE-00 SSO-00 SS-15 NSCE-00 NSC-10

H-03 OMB-01 IO-15 OIC-04 AECE-00 DRC-01 /118 W

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INFO USNMR SHAPE

USCINCEUR

AMEMBASSY BONN

S E C R E T USNATO 4701

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: OCTOBER 3 SENIOR POLADS MEETING

REF: USNATO 4551 (NOTAL)

SUMMARY: SPC ON OCTOBER 1 REVIEWED SECTIONS I THROUGH V OF ALLIANCE APER ON MBFR. PRINCIPAL DEVELOPMENT WAS TABLING BY FRG OF NEW LANGUAGE IN SECRET GUIDELINES SECTION AND IN ALLIANCE POSITION SECTION, WHICH RECEIVED GENERAL SUPPORT. OTHER PRINCIPAL DEVELOPMENT WAS STRONG SUPPORT BY ALL ALLIES, EXCEPT US, FOR BELGIAN SUGGESTION THAT STABILIZING MEASURE ON "LIMITATIONS ON MOVEMENTS OF FORCES ACROSS NATIONAL BOUNDARIES WITHIN THE AREA," BE REPLACED BY BELGIAN SUGGESTION (BASED ON A SHAPE VIEW) FOR "NOTIFICATION WITHOUT ADVANCE WARNING OF MAJOR MOVEMENTS OF FORCES WITHIN THE NATO GUIDELINES AREA." SEE SEPTTEL FOR SPC DISCUSSION OF SECTIONS IV AND V. COMMITTEE MADE OTHER TEXTUAL ADJUSTMENTS, WHICH WILL BE REFLECTED IN REVISED TEXT WHICH IS WILL PREPARE FOLLOWING SPC MEETING ON MORNING OF OCTOBER 4. END SUMMARY.

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1. FRG PROPOSALS. FRG REP AGREED TO DROP BRACKETS AROUND PARA 36 AND TO DROP FRG ALTERNATIVE PARA 35, IF ALLIES WOULD ACCEPT FRG LANGUAGE FOR GENERAL DESCRIPTION OF SECOND PHASE (PARA 34). ON BASIS OF THIS NEW PARAGRAPH, FRG ALSO SUGGESTED

REVISION OF PARA 11 IN SECRET GUIDELINES. RESULT OF DISCUSSION WAS COMMITTEE AGREEMENT (U.S. AND NETHERLANDS AD REF) TO FRG TEXT. US REP INSERTED PHRASE "IT IS ANTICIPATED THAT," ALTHOUGH ALL OTHERS FAVORED DROPPING IT. FRG TEXT AS AMENDED BY COMMITTEE NOW READS AS FOLLOWS: "PARA 11. GIVEN THE SUPERIORITY OF SOVIET CONVENTIONAL FORCES IN CENTRAL EUROPE, THE REDUCTION OF SOVIET MILITARY STRENGTH IN THAT AREA MUST BE A PRIMARY AIM. THIS SHOULD BE SOUGHT THROUGH AN OVERALL MBFR PROGRAMME OF TWO PHASES, LEADING TOWARDS APPROXIMATE PARITY IN NATO AND WP GROUND FORCES IN THE FORM OF A COMMON CEILING. ALLIED OBJECTIVES SHOULD BE ADDRESSED IN THE FIRST PHASE OF NEGOTIATIONS TO ACHIEVING A REDUCTION OF US AND SOVIET FORCES IN THE NATO GUIDELINES AREA. REDUCTIONS OF OTHER NATO FORCES WILL BE LEFT TO A SECOND PHASE OF NEGOTIATIONS COMPLETING MOVEMENT TOWARDS THE COMMON CEILING. PARA 34. THE ALLIES WILL NEGOTIATE FOR INCLUSION IN A FIRST PHASE AGREEMENT OF LANGUAGE PROVIDING FOR A SECOND PHASE OF NEGOTIATIONS AND FOR AGREEMENT TO THE CONCEPT OF A COMMON CEILING FOR NATO AND WARSAW PACT GROUND (MANPOWER) FORCES IN THE NATO GUIDELINES AREA. THE FORCES TO BE ADDRESSED IN THE SECOND PHASE SHOULD BE THE AGGREGATES OF NATO AND WARSAW PACT GROUND FORCES REMAINING IN THE GUIDELINES AREA AFTER FIRST-PHASE REDUCTIONS. THE ALLIES SHOULD SEEK FURTHER REDUCTIONS OF SOVIET FORCES IN THE SECOND PHASE. THE DETAILED NEGOTIATING POSITION FOR THE SECOND PHASE WILL BE DETERMINED WITHIN THE ALLIANCE. ALTHOUGH ALLIED DECISIONS ON THE SECOND PHASE SHOULD BE RESERVED FOR FURTHER EXAMINATION AND REFLECTION WITHIN THE ALLIANCE, (IT IS ANTICIPATED THAT) THIS SECOND PHASE WILL ON THE WESTERN SIDE FOCUS ON REDUCTIONS OF NON-US NATO FORCES. THE ALLIANCE WOULD WISH TO BE FREE TO DECIDE FOR ITSELF HOW THE WEIGHT OF THE REDUCTION REQUIRED FOR THE SECOND PHASE SHOULD BE DISTRIBUTED AMONG THE NATIONAL FORCES INVOLVED. SECOND PHASE REDUCTIONS WOULD NOT BE NEGOTIATED IN PARALLEL WITH NEGOTIATIONS ON THE REDUCTIONS ENVISAGED IN PARAGRAPHS 24-28 ABOVE. THE ALLIES SHOULD THEREFORE NOT BECOME INVOLVED IN DISCUSSING DETAILS OF SECOND PHASE REDUCTIONS WITH THE EAST EARLY IN NEGOTIATIONS OTHER THAN TO SAY THAT THE SECOND PHASE WOULD COMPLETE MOVEMENT TO THE OVERALL MBFR GOAL OF A COMMON CEILING

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ON NATO AND WARSAW PACT GROUND FORCE MANPOWER IN THE GUIDELINES AREA."

2. BELGIAN STABILIZATION MEASURE. FRG REP ALSO GAVE HIS SUPPORT TO STABILIZATION MEASURE PROPOSED BY BELGIUM (IN PARA 29) PROPOSING "NOTIFICATION WITHOUT ADVANCE WARNING OF MAJOR MOVEMENTS OF FORCES WITHIN THE NGA." UK REP SAID HE BELIEVED THAT LONDON WOULD NOW BE MORE FAVORABLY DISPOSED TOWARDS THIS MEASURE, AFTER WILLOT CHANGED "WITHOUT TIME LAG" TO CLEAR PHRASE "ADVANCE WARNING." IN RESPONSE TO CHAIRMAN'S POLL, ALL ALLIES AGREED (UK AD REF), EXCEPT US, TO BELGIAN PROPOSED MEASURE AND OPPOSED MEASURE CALLING FOR "LIMITATIONS ON MOVEMENTS OF FORCES ACROSS NATIONAL BOUNDARIES WITHIN THE AREA."

3. COMMENT: REQUEST GUIDANCE ON NEW FRG LANGUAGE AND PROPOSED  
STABILIZATION MEASURE FOR NOTIFICATION WITHOUT ADVANCE WARNING,  
AND ON DROPPING MEASURE ON LIMITATION ON FORCE MOVEMENTS.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 02 APR 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 OCT 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** garlanwa  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973NATO04701  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Legacy Key:** link1973/newtext/t19731064/abqcecmk.tel  
**Line Count:** 115  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** USNATO 4551 (NOTAL)  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** garlanwa  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 07 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <07-Aug-2001 by izenbei0>; APPROVED <18-Sep-2001 by garlanwa>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MBFR: OCTOBER 3 SENIOR POLADS MEETING  
**TAGS:** PARM, NATO  
**To:** STATE  
SECDEF INFO USNMR SHAPE  
USCINCEUR  
BONN  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005